

## Message Text

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FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC PRIORITY 1025

INFO CSCE CONFERENCE COLLECTIVE

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FROM USDEL CSCE

E.O. 11652: N/A

TAGS: CSCE

SUBJECT: CSCE: TACTICS FOR OPENING SESSION OF PREP MEETING

REF: BELGRADE 3992

1. FOLLOWING IS TEXT OF EC-9 AND NATO AGREED DRAFT DECISION SHEET, WHICH U.K. AND U.S. WILL CO-SPONSOR, TO BE INTRODUCED IN FULL CSCE JUNE 15 OR 16.

2. BEGIN TEXT:

DRAFT DECISION SHEET FOR PREPARATORY MEETING

ORGANISATIONAL ARRANGEMENTS FOR THE MEETING AT THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS DUE TO BE HELD AT BELGRADE IN 1977.

(PROPOSAL OF UNITED KINGDOM DELEGATION AS PRESIDENCY IN OFFICE OF THE COUNCIL OF THE EUROPEAN COMMUNITIES AND OF THE UNITED STATES OF AMERICA)

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IN ACCORDANCE WITH PARA 3 OF THE CHAPTER IN THE CSCE FINAL ACT ON "FOLLOW-UP TO THE CONFERENCE" REPRESENTATIVES OF THE STATES WHICH SIGNED THE FINAL ACT MET AT THE SAVA CENTER IN BELGRADE FROM 15 JUNE TO.....1977 TO PREPARE THE ORGANISATIONAL FRAMEWORK FOR THE MEETING AT THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTER OF FOREIGN AFFAIRS DUE TO BE HELD AT BELGRADE IN 1977.

THE FOLLOWING DECISIONS WERE TAKEN BY CONSENSUS:

1. DATE:

THE MEETING WILL START ON MONDAY.....(E.G. 3 OCTOBER)  
1977 AT 3:30 P.M. AT THE SAVA CENTER AT BELGRABO. (NOTE:  
THE EXACT DATE WILL BE INSERTED AT THE END OF THE PREPARATORY MEETING.)

2. DURATION:

THE PARTICIPATING STATES WILL ENDEAVOUR TO COMPLETE THE  
WORK OF THE MEETING WITHIN A TIMEFRAME OF 12 WEEKS BUT  
IN ANY EVENT THE MEETING WILL NOT END UNTIL IT HAS  
FULFILLED ITS MANDATE, AND HAS ADOPTED A CONCLUDING  
DOCUMENT (SEE ANNEX 1).

3. AGENDA:

THE AGENDA WILL CLOSELY ADHERE TO THE MANDATE DEFINED  
IN THE FOLLOW-UP CHAPTER OF THE FINAL ACT. IT WILL  
COMPRISE THE FOLLOWING POINTS:

I. A THOROUGH EXCHANGE OF VIEWS ON THE IMPLEMENTATION  
OF THE PROVISIONS OF THE FINAL ACT AND OF THE TASKS  
DEFINED BY THE CONFERENCE ON SECURITY AND CO-OPERATION  
IN EUROPE.

II. A THOROUGH EXCHANGE OF VIEWS, IN THE CONTEXT OF THE  
QUESTIONS DEALT WITH BY THE CONFERENCE ON SECURITY AND  
CO-OPERATION IN EUROPE, ON THE DEEPENING OF MUTUAL RELATIONS  
AMONG THE PARTICIPATING STATES, THE IMPROVEMENT OF  
SECURITY AND THE DEVELOPMENT OF CO-OPERATION IN EUROPE,  
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AND THE DEVELOPMENT OF THE PROCESS OF DETENTE IN THE  
FUTURE.

III. THE DEFINITION OF THE APPROPRIATE MODALITIES FOR  
THE HOLDING OF OTHER MEETINGS.

4. OTHER MODALITIES:

(A) RULES OF PROCEDURE AND WORKING METHODS: ANNEX 2  
CONTAINS AN AGREED SUMMARY OF THESE RULES OF PROCEDURE  
AND WORKING METHODS.

(B) CONTRIBUTION:

(I) FROM NON-PARTICIPATING MEDITERRANEAN STATES: ALL  
NON-PARTICIPATING MEDITERRANEAN STATES WILL HAVE AN  
OPPORTUNITY TO MAKE A CONTRIBUTION TO THE COORDINATING  
COMMITTEE IF THEY SO DESIRE. THE EXECUTIVE SECRETARY  
WILL INFORM SUCH STATES OF THIS OPPORTUNITY. THE  
COORDINATING COMMITTEE WILL RESERVE SPECIAL MEETINGS FOR  
SUCH CONTRIBUTIONS.

(II) FROM UNITED NATIONS OFFICIALS: THE SECRETARY-  
GENERAL OF THE UNITED NATIONS WILL BE INVITED TO SEND A

REPRESENTATIVE TO ADDRESS THE MEETING. THE DIRECTOR  
GENERAL OF UNESCO AND THE EXECUTIVE SECRETARY OF THE UNITED  
NATIONS ECONOMIC COMMISSION FOR EUROPE WILL BE INVITED TO  
ADDRESS THE MEETING IN THE RELEVANT WORKING BODIES.

(C) FINANCIAL ARRANGEMENTS: THE SYSTEM OF FINANCING CON-  
TAINED IN PARAS 90 TO 96 OF THE HELSINKI FINAL RECOMMENDA-  
TIONS WILL APPLY BOTH TO THE PREPARATORY MEETING AND TO  
THE MEETING PROPER, AS AMENDED BY THE COORDINATING  
COMMITTEE DURING THE SECOND STAGE OF THE CSCE (MONACO'S  
CONTRIBUTION WAS FIXED AT 0.2 PERCENT AND CANADA'S CONTRI-  
BUTION REDUCED TO 5.32 PERCENT.)

(D) TIME SCHEDULE AND ORGANISATIONAL FRAME WORK ARE CON-  
TAINED IN THE ANNEXES.

(E) CONCLUDING DOCUMENT: THE CONCLUSIONS OF THE MAIN  
MEETING WILL BE REFLECTED IN A DOCUMENT TO BE ADOPTED BY  
CONSENSUS.

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ANNEX 1

TIME SCHEDULE AND ORGANISATIONAL FRAMEWORK

(SEE PARA 2 OF THE MAIN TEXT.)

1. OPENING STATEMENTS IN OPEN PLENARY MEETING (DURATION:  
UP TO A WEEK). STATEMENTS SHOULD BE NO LONGER THAN 40  
MINUTES PER SPEAKER.

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2. DISCUSSION OF EVALUATION IN CLOSED PLENARY. THE BASKETS COULD BE TAKEN EITHER CONSECUTIVELY, OR IN ALTERNATION (E.G. BASKET I IN THE MORNING, BASKET II IN THE AFTERNOON, BASKET III THE NEXT MORNING, AND SO ON). IN THE LATTER CASE, COMMITTEES (SEE POINT 3 BELOW) COULD START WORK AT A VERY EARLY STAGE. (THREE WEEKS)

3. WORK IN COMMITTEES. DISCUSSION OF EVALUATION: DISCUSSION OF PROPOSALS FOR IMPROVING IMPLEMENTATION. (COULD TAKE AT LEAST FIVE WEEKS).

4. DISCUSSION OF FOLLOW-UP IN AD HOC WORKING GROUP (COULD LAST AT LEAST TWO WEEKS).

5. FINAL CLOSED PLENARY TO RECEIVE CONTRIBUTIONS FROM THE COMMITTEES AND TO AGREE CONCLUDING DOCUMENT (COULD LAST ONE-TWO WEEKS).

6. CLOSING STATEMENTS IN OPEN PLENARY (UP TO A WEEK).

ANNEX 2

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DRAFT PROCEDURAL ARRANGEMENTS FOR THE CSCE BELGRADE MEETING

PROCEDURAL PROVISIONS OF THE FINAL ACT:

1. ACCORDING TO PARA 4 OF THE CHAPTER "FOLLOW-UP TO THE CONFERENCE" OF THE FINAL ACT (FA), P.134: "THE RULES OF PROCEDURE, THE WORKING METHODS AND THE SCALE OF DISTRIBUTION FOR THE EXPENSES OF THE CONFERENCE WILL MUTATIS MUTANDIS, BE APPLIED TO THE MEETINGS ENVISAGED IN PARAGRAPHS 1(C), 2 AND 3 OF THE SAME CHAPTER;

" THE ABOVE-MENTIONED MEETINGS WILL BE HELD IN THE PARTICIPATING STATES IN ROTATION";

" THE SERVICES OF A TECHNICAL SECRETARIAT WILL BE PROVIDED BY THE HOST COUNTRY".

SOURCES:

2. THE RULES OF PROCEDURE AND THE SCALE OF DISTRIBUTION

FOR THE EXPENSES ARE CONTAINED IN THE FINAL RECOMMENDATIONS OF THE HELSINKI CONSULTATIONS (FR), ADOPTED BY THE MINISTERS OF FOREIGN AFFAIRS AT THE FIRST STATE OF THE CSCE (HELSINKI, 3-7 JULY 1973). SOME OF THE "WORKING METHODS" HAVE BEEN SPELLED OUT IN DECISION SHEETS OF THE COORDINATING COMMITTEE DURING THE SECOND STAGE AT GENEVA. FOR OTHERS, "SILENT PROCEDURES" HAVE BEEN DEVELOPED. THESE RULES OF PROCEDURE, WORKING METHODS AND SILENT PROCEDURES SHALL BE FOLLOWED. AGREED MODIFICATIONS ARE INCLUDED IN THE FOLLOWING SUMMARY.

PARTICIPANTS:

3. THE 35 PARTICIPANTS OF THE CSCE ARE LISTED IN PARA 1 OF THE FA.

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REPRESENTATION:

4. ACCORDING TO THE FOLLOW-UP CHAPTER OF FA, ITEM (2B), THE MAIN MEETING WILL BE HELD AT "THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS."

COMPOSITION OF DELEGATIONS:

5 IN ACCORDANCE WITH PARA 8 FR THE PARTICIPATING STATES WILL BE REPRESENTED BY SUCH DELEGATES AND EXPERTS AS THEY SHALL DESIGNATE FOR THE PURPOSE.

WORKING BODIES:

6. THE WORKING BODIES OF THE BELGRADE MEETING WILL BE:- THE COORDINATING COMMITTEE, AND 3 COMMISSIONS (ONE FOR EACH "BASKET"). THE COORDINATING COMMITTEE CAN SET UP ADDITIONAL WORKING GROUPS. INFORMAL GROUPS CAN BE SET UP BY ALL WORKING BODIES.

CONSENSUS:

7. THE CONSENSUS RULE AS DEFINED IN PARA 69 FR WILL BE STRICTLY OBSERVED. IT READS AS FOLLOWS:-  
"DECISIONS.....SHALL BE TAKEN BY CONSENSUS. CONSENSUS SHALL BE UNDERSTOOD TO MEAN THE ABSENCE OF ANY OBJECTION EXPRESSED BY A REPRESENTATIVE AND SUBMITTED BY HIM AS CONSTITUTING AN OBSTACLE TO THE TAKING OF THE DECISION IN QUESTION".

CHAIRMAN

8. IN ACCORDANCE WITH APRA 71 FR, THE CHAIR OF THE INAUGURAL MEETINGS OF THE WORKING BODIES SHALL BE TAKEN BY THE REPRESENTATIVE OF THE HOST COUNTRY. THEREAFTER, LIMITED OFFICIAL USE

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THE CHAIRMAN SHALL BE DESIGNATED ON A BASIS OF DAILY ROTATION, IN FRENCH ALPHABETICAL ORDER, STARTING FROM A LETTER DRAWN BY LOT.

9. INFORMAL GROUPS CAN BE CHAIRED BY A "COORDINATOR".

10 THE CHAIRMAN OF THE LAST MEETING OF A WORKING BODY WILL REPORT TO THE COORDINATING COMMITTEE ON THE RESULTS OF THE WORK OF THAT WORKING BODY WHEN INVITED TO DO SO.

EXECUTIVE SECRETARY:

1. AN EXECUTIVE SECRETARY HAS BEEN APPOINTED BY THE YUGOSLAV GOVERNMENT ON THE BASIS OF PARA 74 FR, AND THE PARTICIPATING STATES HAVE AGREED TO THIS APPOINTMENT. HIS FUNCTIONS ARE DESCRIBED IN PARAS 75-76 FR (ORGANISATION OF THE SERVICES, RECRUITMENT OF STAFF, REPORT ON FINANCES).

OPENING AND CLOSING STATEMENTS:

12. IN PARALLEL TO THE FIRST AND THIRD STAGES OF THE CSCE, DELEGATIONS WILL STATE THE VIEWS OF THEIR GOVERNMENTS "ON THE PROBLEMS RELATING TO SECURITY AND COOPERATION IN EUROPE" (PARA 7 FR) IN FORMAL INAUGURAL AND CLOSING SESSIONS. IN ACCORDANCE WITH PARA 77 FR, OFFICIAL VERBATIM RECORDS OF THESE STATEMENTS SHALL BE TAKEN.

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TEXTS RELATING TO THE AGENDA:

13. TEXTS ON MATTERS OF SUBSTANCE AND AMENDMENTS THERETO SHALL BE SUBMITTED IN WRITING TO THE CHAIRMAN OF A MEETING. BOTH SHALL BE CIRCULATED TO ALL PARTICIPANTS (PARA 78 FR). TEXTS AGREED BY THE WORKING BODIES SHALL BE PROVISIONALLY REGISTERED BY THE EXECUTIVE SECRETARY AND CIRCULATED AMONG THE PARTICIPANTS, FOR FINAL ADOPTION BY THE CONCLUDING PLENARY.

FORMAL RESERVATIONS:

14. FORMAL RESERVATIONS OR INTERPRETATIVE STATEMENTS CONCERNING GIVEN DECISIONS MUST BE SUBMITTED IN WRITING TO THE EXECUTIVE SECRETARY WHO WILL DULY REGISTER THEM AND CIRCULATE THEM TO THE PARTICIPATING STATES (PARA 79 FR).

OPEN AND CLOSED MEETINGS:

15. THE WORKING BODIES WILL NOT, AS A RULE, MEET IN OPEN SESSIONS, UNLESS THE PARTICIPANTS SO DECIDE.  
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THE FORMAL INAUGURAL AND CLOSING SESSIONS REFERRED TO IN PARA 13 ABOVE WILL BE OPEN (SEE PARA 80 OF FR).

CONFERENCE DOCUMENTS:

16. ACCORDING TO PARA 85 FR, PARTICIPANTS SHALL DECIDE BY CONSENSUS ON, AND SPECIFY THE ONTENTS OF, ANY DOCUMENT THEY WISH TO BE MADE PUBLIC. IN ACCORDANCE WITH THE SECOND FINAL CLAUSE OF THE FINAL ACT, THE TEXT OF THE CONCLUDING DOCUMENT OF THE BELGRADE MEETING WILL BE PUBLISHED IN EACH PARTICIPATING STATE, WHICH WILL DISSEMINATE IT AND MAKE IT KNOWN AS WIDELY AS POSSIBLE.

LANGUAGES:

17. THE PROVISIONS OF PARAS 81-84 WILL BE FULLY APPLIED.

POINTS OF ORDER:

18. ACCORDING TO PARA 86 FR, A REPRESENTATIVE MAY RAISE A POINT OF ORDER, AND THE CHAIRMAN SHALL GIVE HIM THE FLOOR IMMEDIATELY.

LIST OF SPEAKERS:

19. IN ACCORDANCE WITH PARA 87 FR, THE CHAIRMAN SHALL KEEP A LIST OF SPEAKERS AND MAY DECLARE IT CLOSED WITH THE CONSENT OF THE MEETING.  
FOR THE FORMAL INAUGURAL AND CLOSING SESSIONS, THE SEQUENCE WILL BE ESTABLISHED BY LOT, THE HOST COUNTRY HAVING THE RIGHT TO SPEAK THE OPENING AND CLOSING WORDS OF THE MEETING.

RIGHT OF REPLY:

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20. THE RIGHT OF REPLY WILL BE ACCORDED EVEN AFTER A LIST OF SPEAKERS HAS BEEN DECLARED CLOSED (PARA 87 FR). IT WILL NOT BE INVOKED DURING THE FORMAL INAUGURAL AND CLOSING SESSIONS.

MODIFICATION OF PROCEDURAL ARRANGEMENTS:

21. THE PROCEDURAL ARRANGEMENTS HAVE BEEN ADOPTED. THEY CAN ONLY BE ALTERED BY CONSENSUS.  
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